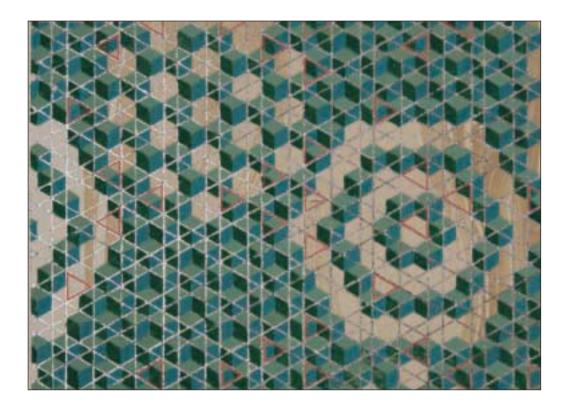
ADMINISTRATIVE AND PUBLIC LAW SECTION OF THE STATE BAR OF TEXAS THE UNIVERSITY OF TEXAS SCHOOL OF LAW

# 5<sup>TH</sup> ANNUAL ADVANCED TEXAS ADMINISTRATIVE LAW SEMINAR



## September 2–3, 2010 AT&T Conference Center • Austin, Texas

## Special Government Lawyer Registration Rate \$150

Earn up to 12.75 Hours of Credit including 1.50 Hours of Ethics Credit Specialization Credit Approved for Administrative Law

www.utcle.org • 512-475-6700

## 5<sup>th</sup> ANNUAL ADVANCED TEXAS ADMINISTRATIVE LAW SEMINAR

## September 2–3, 2010 • AT&T Conference Center • Austin, Texas

Earn up to 12.75 Hours of Credit including 1.50 Hours of Ethics Credit Specialization Credit Approved for Administrative Law

#### THURSDAY MORNING, SEPT. 2, 2010

#### Presiding Officer: Mary A. Keeney, Graves Dougherty Hearon & Moody, Austin, TX

8:00 a.m. Registration Opens Includes continental breakfast.

8:45 a.m.	Welcoming	Remarks	
9:00 a.m.			75 h

#### **Case Law Update**

A summary of key cases involving administrative law over the past year.

- Hon. J. Woodfin "Woodie" Jones, Third Court of Appeals, Austin, TX
- Linda B. Secord, Office of the Attorney General, Austin, TX

#### 9:45 a.m.

#### Overview of the Sunset Process

A discussion of the current Sunset review cycle including work on agencies ranging from PUC to Public Finance to the Forest Service. Also discussed are major components of Sunset evaluations, recent Sunset Commission decisions, and expectations for the upcoming legislative session.

Joe Walraven, Sunset Advisory Commission, Austin, TX

#### 10:15 a.m. Break

10:30 a.m.

## New Criminal History Issues in Professional Licensing

Amendments to Texas Occupations Code, Chapter 53, have affected the authority of certain agencies to deny applicants and discipline licensees.

Susan Henricks, Hull Henricks & MacRae LLP, Austin, TX

#### 11:00 a.m.

.50 hr

.50 hr

.50 hr

## Federal Preemption in Regulatory Litigation

An overview of preemption analysis for state agencies subject to federal law addressing areas they regulate, with a focus on key U.S. and Texas Supreme Court decisions, as interpreted by the Austin Court of Appeals, in reviewing agency decisions that regulate environmental and other regimes.

Helen Currie Foster, Graves Dougherty Hearon & Moody, Austin, TX

## 11:30 a.m.

#### Working with the Legislature: When Do You Cross the Line between Simply Providing Information and Lobbying?

Governmental bodies typically may not lobby, although they may provide information to the Legislature. This session focuses on what types of interaction with the Legislature are permissible. The speaker represented the Texas Association of Counties when its legislative activities were challenged in district court.

C. Robert Heath, Bickerstaff Heath Delgado Acosta LLP, Austin, TX

## THURSDAY AFTERNOON

#### **Presiding Officer:**

Hon. Howard S. Seitzman, State Office of Administrative Hearings, Austin, TX

### LUNCHEON PRESENTATION

**12:00 p.m.** Pick up Box Lunch Included in conference registration fee.

.50 hr

.50 hr ethics

## News from SOAH

12:15 p.m.

An overview of SOAH's implementation of House Bill 2256 regarding mediations of out-of-network health benefit claims disputes and House Bill 3612 establishing a pilot project for appeals to SOAH of certain appraisal review board orders, along with what might be coming up in the next legislative session.

Hon. Cathleen Parsley, State Office of Administrative Hearings, Austin, TX

#### 12:45 p.m. Break

1:00 p.m.

#### Ethics Jeopardy

The game that tests your ethics.

Claude E. Ducloux, Hill, Ducloux, Carnes & de la Garza, Austin, TX

#### 1:30 p.m.

.50 hr

.50 hr ethics

## Desktop Pro Bono Lawyering

This session concerns representation of persons appealing decisions denying applications for food stamps and temporary assistance to needy families.

Bruce P. Bower, Texas Legal Services Center, Austin, TX

2:00 p.m.

.75 hr

### Effective Advocacy in Your Administrative Appeal in both the District Court and Court of Appeals

Thoughts on how you can improve your effectiveness, both orally and in writing, in an appeal of an administrative proceeding. Subject matter includes comments on practice in both the district court and the court of appeals including their similarities and differences. Time is allotted for Q&A.

Hon. Scott H. Jenkins, 53rd District Court, Austin, TX Hon. G. Alan Waldrop, Third Court of Appeals, Austin, TX

#### 2:45 p.m. Break

#### 3:00 p.m.

#### .75 hr

## **Giving Effective Legislative Testimony**

Learn the ins and outs of appearing before a legislative committee whether you are representing a client or appearing as a resource witness.

Joseph Charles Gagen, Texas CASA, Austin, TX

#### 3:45 p.m.

1.00 hr

## Laying Down the Law: The Art and Science of Imposing Just Penalties

Assessing sanctions is one of the most important functions of a regulatory agency. Who among the participants in the process should have the authority to decide what penalty to impose? More importantly, what are the elements and objectives of a reasonable, fair and effective penalty policy and how does actual practice among regulatory agencies compare to this standard? This townhall-style discussion format addresses these and related questions. Be sure to bring your experiences and opinions to this interactive session.

Ron Beal, Baylor Law School, Waco, TX Lou Bright, Attorney at Law, Austin, TX

4:45 p.m.

Adjourn

## FRIDAY MORNING, SEPT. 3, 2010

#### Presiding Officer:

Linda B. Secord, Office of the Attorney General, Austin, TX

8:00 a.m.	Conf	erence	Room	Opens
Includes continenta	brea	kfast.		

#### 8:45 a.m.

#### Best Practices in Informal Settlement **Conferences/Show Compliance Proceedings**

Practice tips and pointers for government and private sector attorneys. With agency cases often being resolved at the Informal Settlement Conference/Show Compliance (ISC) stage of administrative proceedings, the parties save money, time and resources while reducing the future need for high levels of stress tolerance for all involved. Making the most out of this opportunity is increasingly important for both government attorneys and defense counsel. The typical format and relative brevity of these proceedings require a focused and organized approach as well as an atmosphere of fairness and civility. Procedural and practical considerations frequently dictate just how beneficial the ISC will be. What works and doesn't work are lessons garnered from experience on both sides of the equation.

Dewey E. Helmcamp III, Texas State Board of Veterinary Medicine Examiners, Austin, TX Timothy E. Weitz, McDonald, Mackay & Weitz, LLP, Austin, TX

### 9:30 a.m.

.50 hr

.75 hr

#### HCA Healthcare Corp. v. Texas Department of Insurance

A discussion of several topics illustrated in a single case including the differences between facial and as-applied challenges to the constitutionality of a statute; whether informal service of agency decisions starts the clock running for appeal purposes; and whether a declaratory judgment can be a satisfactory substitute for an APA appeal.

Thomas B. Hudson Jr., Graves Dougherty Hearon & Moody, Austin, TX

10:00 a.m.	Break	
10:15 a.m.		.75 hr

## 10:15 a.m.

#### **Rulemaking and Rule Challenges: Point-Counterpoint**

Ron Beal, Baylor Law School, Waco, TX Dudley D. McCalla, Jackson Walker L.L.P., Austin, TX

#### 11:00 a.m.

#### Vista Community Medical Center v. Texas Mutual Insurance Co.

This dispute, while centering on construction and application of the "stop-loss" exception in the workers' compensation Acute Care Inpatient Hospital Fee Guideline, raises questions of the effect of agency intent, the evolution of agency interpretation of its own rules, agency interpretation vs. rulemaking, the validity of agency rules, and Boll Weevil unconstitutional delegation-all in the context of a specific enabling statute. The strategies and arguments of the parties and the agency are discussed.

David F. Bragg, Law Offices of David F. Bragg, P.C.,

Austin, TX Steven M. Tipton, Flahive Ogden & Latson, Austin, TX

## FRIDAY AFTERNOON

Presiding Officer: J. Kay Trostle, Smith Trostle LLP, Austin, TX

#### LUNCHEON PRESENTATION

Break for Hot Lunch Buffet 11:45 a.m. Included in conference registration fee.

#### 12:00 p.m.

.75 hr

.50 hr

#### Deal or No Deal: Leveraging Available Information to Overcome Psychological **Barriers to Efficient and Ethical Deals**

Decision errors are expensive-especially in litigation. Drawing on law, economics and psychology, we explore ways to recognize and reduce such errors while improving communication. Animated outcome scenarios and decision trees focus parties on forward paths. That future focus helps crystallize decisions that may transform impasse to an efficient outcome.

Donald R. Philbin Jr., Donald R. Philbin, Jr., P.C., San Antonio, TX

#### 12:45 p.m. Break

#### 1:00 p.m.

#### Winning: Some Reflections and Empirical **Observations about Challenging Agency Action**

It's easy enough to appeal administrative agency action. Just file an original petition that incorporates a laundry-list motion for rehearing. Or broadly request a declaratory judgment that an agency rule is invalid. The harder question is whether and when filing suit is likely to bring any concrete relief for the aggrieved party. This presentation takes a look at suits that have succeeded and those that have not, and suggests factors worth considering before deciding to challenge agency action.

Steven Baron, Consulting and Legal Services, Austin, TX

#### 1:30 p.m.

.75 hr

#### **Open Government Update**

Catch up on significant cases regarding the Texas Public Information Act and Open Meetings Act over the last year, including opinions addressing constitutional issues, attorney-client privilege and the proper timing of requests for rulings. Also, get up to speed on Open Records Decisions by the Attorney General, and look ahead to the next legislative session.

Susan D. Banowsky, Vinson & Elkins L.L.P, Austin, TX

#### 2:00 p.m.

.50 hr

#### The Scope and Boundaries of Sovereign Immunity after El Paso v. Heinrich

This session addresses the effect that the Heinrich decision has on the scope of protection offered by sovereign immunity, specifically when a Plaintiff can avoid sovereign immunity by bringing ultra vires claims against government officials in their official capacity, as well as how the relief sought by a Plaintiff (monetary versus equitable relief, and prospective versus retrospective) may/will determine whether a suit is barred by immunity.

Michael A. Shaunessy, Sedgwick, Detert, Moran & Arnold LLP, Austin, TX

## 2:30 p.m.

#### 1.00 hr

## **Judges Panel**

Panelists engage in a round-robin discussion and take questions from the audience.

#### Moderator:

Hon. Suzanne Marshall, State Office of Administrative Hearings, Austin, TX

#### Panelists:

Hon. John K. Dietz, 250th District Court, Austin, TX Hon. Bob Pemberton, Third Court of Appeals,

Austin, TX

Hon. Stephen Yelenosky, 345th Judicial Civil District Court, Austin, TX

3:30 p.m. Adjourn

## ABOUT THE COVER



Infinity Box 3, 8" x 6", gouache with aluminum leaf on paper, is by Zoe Pettijohn Schade. For more information on this piece, visit www.zoepettijohnschade.com. Image acquisition by Sandra Gregor, art consultant, 512-477-2827.

## CONFERENCE FACULTY

SUSAN D. BANOWSKY Vinson & Elkins L.L.P. Austin, TX

STEVEN BARON Consulting and Legal Services Austin, TX

RON BEAL Baylor Law School Waco, TX

BRUCE P. BOWER Texas Legal Services Center Austin, TX

DAVID F. BRAGG Law Offices Of David F. Bragg, P.C. Austin, TX

LOU BRIGHT Attorney at Law Austin, TX

HON. JOHN K. DIETZ 250th District Court Austin, TX CLAUDE E. DUCLOUX Hill, Ducloux, Carnes & de la Garza Austin, TX

HELEN CURRIE FOSTER Graves Dougherty Hearon & Moody Austin, TX

JOSEPH CHARLES GAGEN Texas CASA Austin, TX

C. ROBERT HEATH Bickerstaff Heath Delgado Acosta LLP Austin, TX

DEWEY E. HELMCAMP III Texas State Board of Veterinary Medical Examiners Austin, TX

SUSAN HENRICKS Hull Henricks & MacRae LLP Austin, TX

THOMAS B. HUDSON JR. Graves Dougherty Hearon & Moody Austin, TX HON. SCOTT H. JENKINS 53rd District Court Austin, TX

HON. J. WOODFIN "WOODIE" JONES Third Court of Appeals Austin, TX

HON. SUZANNE MARSHALL State Office of Administrative Hearings Austin, TX

DUDLEY D. MCCALLA Jackson Walker L.L.P. Austin, TX

HON. CATHLEEN PARSLEY State Office of Administrative Hearings Austin, TX

HON. BOB PEMBERTON Third Court of Appeals Austin, TX

DONALD R. PHILBIN JR. Donald R. Philbin, Jr., P.C. San Antonio, TX LINDA B. SECORD Office of the Attorney General Austin, TX

MICHAEL A. SHAUNESSY Sedgwick, Detert, Moran & Arnold LLP Austin, TX

STEVEN M. TIPTON Flahive Ogden & Latson Austin, TX

HON. G. ALAN WALDROP Third Court of Appeals Austin, TX

JOE WALRAVEN Sunset Advisory Commission Austin, TX

TIMOTHY E. WEITZ McDonald, Mackay & Weitz, LLP Austin, TX

HON. STEPHEN YELENOSKY 345th Judicial Civil District Court Austin, TX

## PLANNING COMMITTEE

MARY A. KEENEY—CHAIR Graves Dougherty Hearon & Moody Austin, TX

STEVEN BARON Consulting and Legal Services Austin, TX

RON BEAL Baylor Law School Waco, TX

ANN BRIGHT Texas Parks and Wildlife Department Austin, TX

LOU BRIGHT Attorney at Law Austin, TX

JAMES W. CHECKLEY JR. Locke Lord Bissell & Liddell Austin, TX

DYLAN OWEN DRUMMOND Law Offices of Dylan Drummond Austin, TX

KIMBERLY A. FROST Jack Martin & Associates West Lake Hills, TX SUSAN HENRICKS Hull Henricks & MacRae LLP Austin, TX

JOHN M. HOHENGARTEN Office of the Attorney General Austin, TX

KIMBERLY L. KIPLIN Texas Lottery Commission Austin, TX

HOLLIS L. LEVY The University of Texas School of Law Austin, TX

JANET I. MONTEROS El Paso County Attorney's Office El Paso, TX

THOMAS M. POLLAN Bickerstaff Heath Delgado Acosta LLP Austin, TX

LINDA B. SECORD Office of the Attorney General Austin, TX HON. HOWARD S. SEITZMAN State Office of Administrative Hearings Austin, TX

J. KAY TROSTLE Smith Trostle LLP Austin, TX HON. G. ALAN WALDROP Third Court of Appeals Austin, TX

HON. STEPHEN YELENOSKY 345th Judicial Civil District Court Austin, TX

## Overall great seminar!!

This was the most interesting CLE course I've ever attended—and I've been practicing law for 30 years. You all did a superb job presenting a wide variety of subjects and wonderful speakers.

The speakers were very good and their experience and abilities make this an advanced course.

I enjoyed and benefited from this program very much. The speakers were excellent.

Best seminar I've attended this year.

## HOW TO REGISTER

## Mail your registration to:

The University of Texas School of Law Attn. CLE—AL10 P.O. Box 7759 Austin, TX 78713-7759

**Or fax to:** 512-475-6876

Or register online: www.utcle.org

Questions? Call us at 512-475-6700

## MATERIALS, AUDIO AND IN-HOUSE CLE

## Printed Materials in Course Binder

Leading practitioners and academics provide the definitive set of materials.

## eBinder on CD

Add the electronic version of the conference materials to your course registration or purchase of the Course Binder or Audio CD Set or Audio MP3 Speeches on CD for only \$50. eBinders are distributed 3–5 weeks after the conference and include searchable versions of printed materials in PDF format.

## Audio CD Set or Audio MP3 Speeches on CD

Listen to the Advanced Texas Administrative Law Seminar on the go. Informative, topical and entertaining presentations recorded from UT Law's other live CLE programs are also available.

## In-House CLE

In-House CLE for one or more participants—as many as you want! Receive full MCLE credit. We'll accredit the course for you, and provide one Audio CD Set plus a Course Binder for each participant.

Mailabie na aisteation. forma tas	
Mail this registration form to: The University of Texas School of Law, Attn. CLE—AL10	
P.O. Box 7759, Austin, TX 78713-7759 or fax a copy to: 512-475-6876	
PLEASE PRINT CLEARLY	
Bar Card# TX Dther Sta	ate: N/A
Name [ Mr. / Ms. ]	
Firm/Court/Agency	
Address	
City State Zip	
Telephone Fax	
Registrant's Email (required)	
Assistant's Email (optional)	
Invoices, confirmations and receipts are emailed to these addresses.	
<b>REGISTRATION</b> Includes Course Binder and Thursday and Friday Luncheon Pre	esentations
Standard Registration	
🗖 Early Registration Fee due by Wednesday, August 18, 2010	
Registration Fee after Wednesday, August 18, 2010	\$395
Government Lawyer	¢150
<ul> <li>Early Registration Fee due by Wednesday, August 18, 2010</li> <li>Registration Fee after Wednesday, August 18, 2010</li> </ul>	
Judge	
Please list Title and Court/Agency:	
Registration—complimentary	no charge
CONFERENCE PUBLICATIONS AND MEDIA	
Allow 3–5 weeks from the conference date for delivery.	
Course Binder WITHOUT Conference Registration Note: Conference registration includes Course Binder.	\$250
Audio CD Set	\$200
Audio MP3 Speeches on CD	
<ul> <li>eBinder on CD (PDF format)</li></ul>	ar Audio MP3 Speeches on CD)
IN-HOUSE CLE: Bring the conference in-house and learn at your convenien	ce.
Allow 3–5 weeks from the conference date for delivery.  In-House CLE for 1—Includes Audio CD Set and Course Binder	\$300
Add participants (includes Course Binder) for \$250 each	
TOTAL ENCLO	SED \$
METHOD OF PAYMENT	
Check (make checks payable to: The University of Texas at Austin)	
UISA or MasterCard (sorry, no AMEX or Discover)	
Card number	
<u></u>	
X	Eve Deta (mark )
Authorized Signature	Exp. Date (mm/yy)

**REGISTRATION FOR AL10** 

phone 512-475-6700 • fax 512-475-6876 • www.utcle.org



The University of Texas at Austin THE UNIVERSITY OF TEXAS SCHOOL OF LAW P.O. Box 7759 • Austin, TX 78713-7759

This program is not printed or mailed at state expense.

5<sup>TH</sup> ANNUAL

## ADVANCED TEXAS ADMINISTRATIVE LAW SEMINAR

September 2–3, 2010 • AT&T Conference Center • Austin, Texas

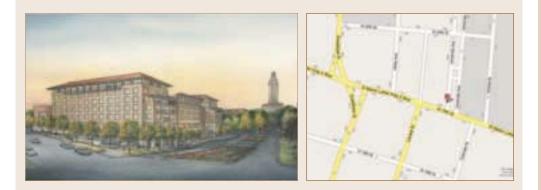
NON-PROFIT-ORG U.S. Postage PAID U T School of Law

E-mail us at utcle@law.utexas.edu or call us at 512-475-6700 for more information

## ABOUT THE CONFERENCE

Presented by the Administrative and Public Law Section of the State Bar of Texas and The University of Texas School of Law, the Advanced Texas Administrative Law Seminar brings together practitioners and members of the judiciary, regulatory and academic communities. Come hear relevant presentations and meet with experienced practitioners and judges while earning up to 12.75 MCLE credit hours and 1.50 hours of ethics, all at a great low price!

Join us at the spectacular new AT&T Conference Center and Hotel on the campus of The University of Texas at Austin. Great rooms, great restaurants, great location.



#### Administrative and Public Law Section of the State Bar of Texas

The Administrative and Public Law Section of the State Bar of Texas consists of more than 1,000 licensed attorneys throughout Texas who represent clients before, or are employed by, a variety of state and federal agencies, boards and commissions. The Section's members also represent clients in state and federal judicial proceedings in which agency decisions or actions are litigated. The Section sponsors the Mack Kidd Administrative Law Moot Court Competition and also supports the Texas Tech Administrative Law Journal, included in Section membership.

www.adminlaw.org

AUSTIN September 2–3, 2010

### **CONFERENCE LOCATION**



AT&T Conference Center The University of Texas at Austin 1900 University Avenue Austin, TX 78705 512-404-3600

Parking: Self-parking \$5 per day; Valet \$10 per day (subject to change)

#### **KEY DATES**

August 18, 2010, 5 p.m. *last day for early registration* additional charge for registrations received after this time

August 23, 2010, 5 p.m. *last day for full refund* 

August 25, 2010, 5 p.m. *last day for partial refund* \$50 processing fee applied

September 2, 2010, 9 a.m. seminar begins



This course has been approved for Minimum Continuing Legal Education credit by the State Bar of Texas Committee on MCLE in the amount of 12.75 hours, of which 1.50 credit hours will apply to legal ethics/professional responsibility credit. The University of Texas School of Law is a State Bar of California approved MCLE provider (#1944).