Renewable Energy in the Courts

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Overview of Focus

- I. Preemption Under Federal Power Act
- II. Commerce Clause Challenges
- III. PURPA Litigation
- **IV.A Few Interesting State Cases**

Preemption after Hughes v. Talen

- Hughes v. Talen Energy Marketing, LLC, 136 S.Ct. 1288 (2016)
 - Supreme Court invalidated state-mandated "contract for differences"
 - Required retail utilities (load-serving entities, or LSEs) to enter into PPA with new generators to buy power at specified rates
 - Generators then bid into wholesale markets would receive \$ from LSEs only if cleared markets
 - Amount LSEs paid or received was based on recovery in wholesale markets
 - Court: violates FERC's exclusive authority over wholesale sales and could harm the market dynamics

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Preemption after Hughes v. Talen

- What are the limits of *Hughes v. Talen?* the ZEC cases
 - Coalition for Competitive Energy, Dynergy Inc. v. Zibelman, 906 F.3d 41 (2d Cir. 2018) & Electric Power Supply Assn. v. Star, 904 F.3d 518 (7th Cir. 2018)
 - New York and Illinois laws that are designed to keep nuclear plants online, at least until renewables can replace them
 - Require utilities to buy "ZECs" (zero-emission credits) from nuclear generators
 - Rates for ZECs based on social cost of carbon, adjusted for forecasted market rates

Preemption after Hughes v. Talen

• The ZEC cases

- Both courts: ZECs are distinct from CfDs at issue in *Talen* and do not interfere impermissibly with FERC-regulated markets
- Although nuclear generators will need to clear market to earn ZECs, the value of ZECs is not directly linked to the actual market clearing price
 - Nuclear plants bid in at zero (are price-takers), so are not lowering their bids to clear the markets
 - Impacts on market prices and thus effects on generators will be indirect
- ZEC prices, while calculated based on forecasted market rates, are not impermissibly linked to markets

Preemption after Hughes v. Talen

- Implications for renewables
 - FERC allows wholesale markets to accommodate state policy preferences (including renewable portfolio standards and REC transactions)
 - NextEra Energy Resources, LLC v. FERC, 898 F.3d 14 (D.C. Cir. 2018)
 - Upheld FERC's approval of ISO-NE's market rules exempting renewables from minimum offer price rule that otherwise sets a price floor in forward capacity markets in part out of respect for state policy preferences
- Cert. petition filed in EPSA v. Star (7th Cir. decision) on Jan. 8, 2019

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