2023 HIGHER EDUCATION TAXATION INSTITUTE

Recent Developments in College and University Tax Law

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1

Discussion Topics

- LEGISLATIVE DEVELOPMENTS
- IRS ENFORCEMENT
- MAJOR CASES
- COMPENSATION AND FRINGE BENEFITS
- UNRELATED BUSINESS TAXABLE INCOME
- CHARITABLE GIVING
- REPORTING REQUIREMENTS AND VARIOUS ISSUES

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Legislative Developments

"In 1790, the nation which had fought a revolution against taxation without representation discovered that some of its citizens weren't much happier about taxation with representation."—Lyndon B. Johnson

• Congress Enacts SECURE 2.0 Act - In December, as part of the Consolidated Appropriations Act, 2023 (P.L. 117-328), Congress enacted the SECURE 2.0 Act of 2022. It contains numerous provisions of interest to colleges and universities, both as plan sponsors and as the recipients of planned gifts.

• Provisions Include:

- Increases the required minimum distribution age to 73 in 2023 and to 75 in 2033.
 Donors remain eligible to make qualified charitable distributions (QCD, or "charitable rollover") at age 70 ½ even if they are not required to take RMDs.
- Indexes the current \$100,000 QCD limit to inflation.
- Allows an employer to treat student loan payments made by employees as elective deferrals for purposes of the employer's matching retirement contributions.
- Allows a one-time, \$50,000 QCD to a charitable remainder trust or a charitable gift annuity.



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3

Inflation Reduction Act (IRA) Energy Credits for Most Colleges and Universities

- **No UBIT Limitation** New section 6417(d)(2) allows most colleges and universities to make an election to have the credit determined without regard to the unrelated trade or business limitations of section 50(b).
- **Direct Payment Against Tax** This "direct pay" mechanism enables electing schools to receive a refund if the school has no UBIT against which to apply the deemed payment, functioning like a refundable credit.
- Examples:
 - Charging stations: Sections 30C (alternative fuel vehicle refueling property)
 - Electric vehicles: 45W (qualified commercial vehicles)
 - Solar, wind, geothermal: 48 (energy) and 48E (clean electricity investment)
 - Electricity production and sale: 45 (renewable electricity production), 45Y (clean electricity production)
- Bonus amounts for paying prevailing wages, employing apprentices, and using domestic materials.
- **Drafting error:** Section 6417 does not list instrumentalities of a state, whose income is often excluded under section 115, as eligible. This includes some public universities. In reaction to comments from practitioners, Treasury is expected to make instrumentalities eligible.



4

IRA (Cont'd)

- Extension of Section 179D Allocation to Nearly all Colleges and Universities
- New Corporate Alternative Minimum Tax (CAMT) Congress brought back shades of the alternative minimum tax for corporations. CAMT includes a 15% minimum tax on a corporation's "adjusted financial statement income" (AFSI) separate from the corporation's taxable income under the Internal Revenue Code if AFSI exceeds \$1 billion.
 - AFSI will be appropriately adjusted to only take into account AFSI of (i) an unrelated trade or business of the organization or (ii) AFSI derived from debt-financed property to the extent treated as UBTI.
- Congress Increases IRS Funding by \$80B Over Ten Years Congress passed a provision that increased the IRS' budget by an additional \$80 billion with the expectation of closing the tax gap, increasing federal revenue by more than \$180 billion in the decade ahead.
- Under the IRA, the increased funding will be allocated as follows:
 - \$45.6b for "Enforcement", which includes examinations, collections, criminal investigations, legal and litigation support, and digital asset monitoring.
 - \$25.3b for "Operations Support", including legacy information technology systems and telecommunications.
 - \$4.8b for "Business Systems Modernization", including technology to improve customer service.
 - \$3.2b for "Taxpayer Services", including pre-filing assistance and education, filing and account services, and funding for the Taxpayer Advocate Service.
 - \$.5b for "Clean Energy".



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5

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5

Other Congressional Actions

- House Ways and Means (HW&M) Issues Report on Coach Compensation Bill Pascrell (D-NJ), Chair of the HW&M Oversight Subcommittee, released his report on letters that he sent to nine universities a year ago regarding the compensation paid by the schools to their respective football and basketball coaches.
 - Regarding the section 4960 excise taxes on compensation exceeding \$1 million, he said "[t]he committee should consider reforming the excise tax" to "close a loophole that may enable some state universities to avoid the tax."
 - "It is also worth exploring whether profitable, multimillion dollar college athletics programs should be subject to the Unrelated Business Income Tax."
- **NIL** A House Committee held a hearing on student-athlete name, image, and likeness (NIL) issues, including the role of NIL collectives and the impact on student recruitment and transfers, among others.
 - · Meanwhile Senators reintroduce a bill to disallow charitable deduction for gifts to NIL collectives.
- **HW&M Questions UPenn on Endowment** It inquired into the University's funding of the Penn Biden Center, use of its endowment, and investments in entities that the U.S. government has designated as potentially hostile.
 - Congressman Greg Murphy, M.D. (R-NC) introduced a bill to pressure large university endowments to purge their investment portfolios of Chinese entities deemed a threat to U.S. national security.
- Congress Enacts Respect for Marriage Act, Debates Impact of Same-Sex Couple Discrimination on Tax-Exemption

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6





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